

# EXECUTIVE DECISION

made by a Cabinet Member



## REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL CABINET MEMBER


Executive Decision Reference Number – L33 22/23

Decision	
1	<b>Title of decision:</b> A38 Manadon Interchange Scheme advance funding request
2	<b>Decision maker (Cabinet member name and portfolio title):</b> Councillor Richard Bingley, Leader of the Council
3	<b>Report author and contact details:</b> Sally Farley, Strategic Transport Manager Tel. 01752 307652      Email. <a href="mailto:sally.farley@plymouth.gov.uk">sally.farley@plymouth.gov.uk</a>
4	<b>Decision to be taken:</b> It is recommended that the Leader of the Council: <ul style="list-style-type: none"> <li>• Approves this business case update</li> <li>• Allocates £1,224,000 to the Capital Programme, funded by: <ul style="list-style-type: none"> <li>○ DfT Integrated Transport Grant funding of £1,224,000</li> </ul> </li> <li>• Delegates the award of contracts to the Service Director for Strategic Planning and Infrastructure to award contracts where they would not already have authority to do so.</li> </ul>
5	<b>Reasons for decision:</b> <p>The Manadon scheme, having submitted its Outline Business Case in October 2021, would (under usual circumstances) have expected to have proceeded to Final Business Case and secured the necessary DfT funding to progress to FBC.</p> <p>However in response to the economic impacts of the pandemic and changes in government administration, a national spending review started in November 2022. The DfT are therefore reviewing the full programme of Large Local Major and Major Road Network (LLM/MRN) schemes and so the decision for Manadon has been delayed further and is not now expected until later in the spring.</p> <p>The scheme has engaged in Early Contractor Involvement (ECI) engaging Balfour Beatty through the SCAPE framework, and an experienced project team have been assembled. It is therefore requested that £1,224,000 is allocated onto the capital programme to allow the scheme to proceed during the current DfT review.</p> <p>The £1,224,000 requested is to be funded from monies already identified for the scheme but not yet on the capital programme, namely from the DfT annual grant funding to PCC for 2022/23 (Integrated Transport Block funding).</p>

	<p>This £1,224,000 will allow the project to continue and most crucially allow for essential surveys that must be completed, as well as landscaping designs and progressing documents and other surveys to support the planning application, including the Environmental Impact Assessment. It will avoid delaying the scheme any further and the risk of not being able to start construction at the earliest date the programme would allow.</p> <p>Any and all contracts awarded will be undertaken by delegated decision by the Service Director of Strategic Planning and Infrastructure (SP&amp;I), who will also have oversight of the spending of the funding requested.</p>			
6	<p><b>Alternative options considered and rejected:</b></p> <p>The alternative to placing £1,224,000 on the capital programme is to stand down the project and await the outcome of the DfT review. However there are crucial surveys that must be completed, as well as landscaping designs and progressing documents and other surveys to support the planning application and the Environmental Impact Assessment. It will avoid delaying the scheme any further and the risk of not being able to start construction at the earliest date the programme would allow. In addition the experienced project team and contractor would need to be stood down.</p>			
7	<p>A business case was approved in December 2019 through Executive Decision L27 19/20 to place the co-development funding £2.82m (£1.89m DfT and £0.93m PCC) onto the capital programme and to proceed to OBC submission.</p> <p>A further £200,000 was released through S151 officer decision and £800,000 of funding was approved through Executive Decision L44 21/22 to allow the A38 Manadon Interchange Scheme to continue whilst a decision is awaited on the OBC that was submitted to the Department for Transport (DfT) in October 2021. This provided a combined budget for the scheme to date of £3,820,000.</p> <p>Due to the ongoing delay in the approval for the OBC the combined funding of £3,820,000 will be spent by February/March 2023. Without the approval from the DfT or this funding requested the project will have to be put on hold.</p> <p>The £1,224,000 requested is proposed to come from the PCC match funding element, namely the Integrated Transport Block funding from 2022/23.</p>			
8	<p><b>Is the decision a Key Decision?</b> (please contact <a href="#">Democratic Support</a> for further advice)</p>	<p><b>Yes</b></p>	<p><b>No</b></p>	<p><b>Per the Constitution, a key decision is one which:</b></p>
			X	<p>in the case of <b>capital</b> projects and contract awards, results in a new commitment to spend and/or save in excess of <b>£3million</b> in total</p>
			X	<p>in the case of <b>revenue</b> projects when the decision involves entering into new commitments and/or making new savings in excess of <b>£1million</b></p>
			X	<p>is <b>significant</b> in terms of its effect on communities living or working in an area comprising <b>two or more</b> wards in the area of the local authority.</p>

	<b>If yes, date of publication of the notice in the <a href="#">Forward Plan of Key Decisions</a></b>	N/A		
<b>9</b>	<b>Please specify how this decision is linked to the Council's corporate plan/Plymouth Plan and/or the policy framework and/or the revenue/capital budget:</b>	<p>The Plymouth and South West Devon Joint Local Plan 2014-2034 (JLP) identifies Derriford and the Northern Corridor as a Growth Area because of its potential to deliver a regionally significant scale of growth in new jobs and new homes. The A38 Manadon Interchange is the primary access point which connects the A38 trunk road to the A386 Tavistock Road, the primary route to the Derriford area, and Outland Road and Mannamead Road from the City Centre. The A38 Manadon Interchange currently experiences significant congestion and delays, particularly at peak times, and is one of the worst performing junctions on the South West Strategic Road Network.</p> <p>The Manadon scheme will seek to increase capacity on all arms of the junction as well as providing significant improvements to walking and cycling facilities, including a new cycle bridge across the A38.</p> <p>In July 2019 Plymouth City Council (PCC) submitted the A38 Manadon Interchange scheme as part of the Peninsula Transport submission to the Department for Transport (DfT) for the Major Road Network/Large Local Majors (MRN/LLM) programme.</p> <p>The scheme successfully secured DfT co-development funding at submission stage (one of only seven schemes nationally to achieve this at that time).</p> <p>Large Local Majors schemes typically receive 85% DfT funding. This means that the scheme will attract significant external investment into the city and as such it is part of the city's recovery plan.</p> <p>In addition the scheme will provide significant improvements to walking and cycling infrastructure at Manadon where currently there is no ability for cyclists cross the A38 at subway level without dismounting.</p>		
<b>10</b>	<b>Please specify any direct environmental implications of the decision (carbon impact)</b>	There are no direct implications as a result of this proposal.		
<b>Urgent decisions</b>				
<b>11</b>	<b>Is the decision urgent and to be implemented immediately in the interests of the Council or the public?</b>	<b>Yes</b>		(If yes, please contact Democratic Support ( <a href="mailto:democraticsupport@plymouth.gov.uk">democraticsupport@plymouth.gov.uk</a> ) for advice)
		<b>No</b>	X	<b>(If no, go to section 13a)</b>
<b>12a</b>	<b>Reason for urgency:</b>			

<b>I2b</b>	<b>Scrutiny Chair Signature:</b>		<b>Date</b>	
	<b>Scrutiny Committee name:</b>			
	<b>Print Name:</b>			
<b>Consultation</b>				
<b>I3a</b>	<b>Are any other Cabinet members' portfolios affected by the decision?</b>	<b>Yes</b>		
		<b>No</b>	x	<b>(If no go to section I4)</b>
<b>I3b</b>	<b>Which other Cabinet member's portfolio is affected by the decision?</b>	Councillor Drean, Cabinet Member for Transport		
<b>I3c</b>	<b>Date Cabinet member consulted</b>	2 February 2023		
<b>I4</b>	<b>Has any Cabinet member declared a conflict of interest in relation to the decision?</b>	<b>Yes</b>		If yes, please discuss with the Monitoring Officer
		<b>No</b>	X	
<b>I5</b>	<b>Which Corporate Management Team member has been consulted?</b>	<b>Name</b>	Anthony Payne	
		<b>Job title</b>	<b>Strategic Director for Place</b>	
		<b>Date consulted</b>	17 February 2023	
<b>Sign-off</b>				
<b>I6</b>	<b>Sign off codes from the relevant departments consulted:</b>	<b>Democratic Support (mandatory)</b>	DSI I4 22/23	
		<b>Finance (mandatory)</b>	DJN.22.23.4 I I	
		<b>Legal (mandatory)</b>	MS/0000 I327/ I4.03.23	
		<b>Human Resources (if applicable)</b>		
		<b>Corporate property (if applicable)</b>		
		<b>Procurement (if applicable)</b>		
<b>Appendices</b>				
<b>I7</b>	<b>Ref.</b>	<b>Title of appendix</b>		
	A	A38 Manadon Interchange supporting business case information February 2023		
	B	EIA		

<b>Confidential/exempt information</b>								
<b>18a</b>	<b>Do you need to include any confidential/exempt information?</b>	<b>Yes</b>	x	If yes, prepare a second, confidential ("Part II") briefing report and indicate why it is not for publication by virtue of Part I of Schedule 12A of the Local Government Act 1972 by ticking the relevant box in <b>18b</b> below.  (Keep as much information as possible in the briefing report that will be in the public domain)				
		<b>No</b>						
		<b>Exemption Paragraph Number</b>						
		<b>1</b>	<b>2</b>	<b>3</b>	<b>4</b>	<b>5</b>	<b>6</b>	<b>7</b>
<b>18b</b>	<b>Confidential/exempt briefing report title:</b>  Appendix B: A38 Manadon Interchange – Briefing Paper – Part 2			x				
<b>Background Papers</b>								
<b>19</b>	Please list all unpublished, background papers relevant to the decision in the table below.  Background papers are <u>unpublished</u> works, relied on to a material extent in preparing the report, which disclose facts or matters on which the report or an important part of the work is based. If some/all of the information is confidential, you must indicate why it is not for publication by virtue of Part I of Schedule 12A of the Local Government Act 1972 by ticking the relevant box.							
<b>Title of background paper(s)</b>		<b>Exemption Paragraph Number</b>						
		<b>1</b>	<b>2</b>	<b>3</b>	<b>4</b>	<b>5</b>	<b>6</b>	<b>7</b>
<b>Cabinet Member Signature</b>								
<b>20</b>	I agree the decision and confirm that it is not contrary to the Council's policy and budget framework, Corporate Plan or Budget. In taking this decision I have given due regard to the Council's duty to promote equality of opportunity, eliminate unlawful discrimination and promote good relations between people who share protected characteristics under the Equalities Act and those who do not. For further details please see the EIA attached.							
<b>Signature</b>				<b>Date of decision</b>	14 March 2023			
<b>Print Name</b>	Councillor Richard Bingley – Leader of Plymouth City Council							